
**OPIOID OPERATIONAL COMMAND CENTER
ORF Targeted Abatement Grant Program
Local Abatement Plan (REVISED June 26, 2025)**

IMPORTANT NOTE: Please review the instructions provided in the Call for Proposals document prior to completing this form.

The application package should be submitted via Smartsheet Form to the link below.

<https://app.smartsheet.com/b/form/7abd36feaa304e9dad2e776c198e857f>

Jurisdiction/subdivision: Bel Air Police Department

Point of Contact: Charles A. Moore

First/Last Name: Charles Moore

Mailing Address: 39 N. Hickory Ave., Bel Air, Md. 21014

Position: Chief of Police

Phone: 410-638-4518

Email: cmoore@belairmd.org

Total Allocated Funds \$25,530.15 (as noted in the Notice of Funding Availability: Opioid Restitution Fund Targeted Abatement Grants – page 11).

Primary [State Finance and Procurement Article 7-331/Chapter 270](#) Legislative Provision Local Abatement Plan will fulfill (click here to review these legislative bills):

Please select the ORF provision which most accurately represents the primary focus/foci of the local abatement plan (you may identify more than one).

- (i) Improving access to medications proven to prevent or reverse an overdose;
- (ii) Supporting peer support specialists and screening, brief intervention, and referral to treatment services for hospitals, correctional facilities, and other high-risk populations;
- (iii) Increasing access to medications that support recovery from substance use disorders;
- (iv) Expanding the Heroin Coordinator Program, including for administrative expenses;
- (v) Expanding access to crisis beds and residential treatment services for adults and minors;
- (vi) Expanding and establishing safe stations, mobile crisis response systems, and crisis stabilization centers;
- (vii) Supporting the behavioral health crisis hotline;
- (viii) Organizing primary and secondary school education campaigns to prevent opioid use, including for administrative expenses;
- (ix) Enforcing the laws regarding opioid prescriptions and sales, including for administrative expenses;
- (x) Research regarding and training for substance use treatment and overdose prevention, including for administrative expenses; and
- (xi) Supporting and expanding other evidence-based interventions for overdose prevention and substance use treatment

I. PLAN SUMMARY *The plan summary must provide a clear summary of the projects to be funded and the activities that will be conducted in service of the Local Abatement Plan, and clearly tie to the provisions of the legislation identified above.*

Improving access to medications proven to prevent or reverse an overdose:

The Bel Air Police Department is willing to partner with agencies such as the Harford County Health Department in a “Leave Behind Naloxone” program. Our partnership has recently expired, however, will be renewed if requested by the Harford County Health Department.

Supporting peer support specialists and screening, brief intervention, and referral to treatment services for hospitals, ~~correctional facilities~~, and other high-risk populations;

Expanding access to crisis beds and residential treatment services for adults and minors;

The below paragraphs illustrate an equivalent and combination of both of the above ORF provisions

Law Enforcement Assisted Diversion (LEAD) was implemented in the Town of Bel Air as of July 20, 2020. Utilizing the evidence-based LEAD program, police officers exercise discretionary authority at the point of contact to divert individuals to a community-based, harm-reduction intervention for low-level law violations driven by unmet behavioral health needs. In lieu of the normal criminal justice system cycle: booking, detention, prosecution, conviction, and possible incarceration, individuals are instead referred to a trauma-informed intensive case management program where the individual receives a wide range of support services.

- I. The Town of Bel Air Police Department has partnered with the Klein Family Center and Maryland Office of Mental Health Core Service Agency of Harford County to receive funding assistance to support our LEAD Executive Officer Position. The Maryland Office of Mental Health Core Service Agency of Harford County is the recipient of the Governor’s Office grant award for Comprehensive Opioid Use Site Based Program (COAP) and the Klein Family Center, provides 24/7 care for citizens suffering from mental health and addiction issues. Our program has revealed that a majority of our participants suffering from substance use/addiction issues (SUD), also suffer from mental health disorders and/or financial hardships. LEAD’s overall objective is to provide immediate assessment and/or assistance and potential intake/warm hand-off options for individual either engage in low-level criminal activity; those exhibiting mental illnesses and/or economic hardships (homelessness). Often, all of these categories of non-conforming behaviors are connected (SUD – economic hardship – mental illness). Overall, responsibilities of the LEAD Executive Officer is to identify citizens (and families) in the community that are struggling from any aforementioned hardships and provide outreach and resources that otherwise would not be available.
Services provided by our team, include identifying those in need, responding to

LEAD referrals from officers or citizens, screening, interventions, referral to medical facilities (Klein Family Center), transportation, assistance with identification allocation, housing and employment options, occasional food and clothing purchases. Also outreach, collaboration, resource sharing with partnering organizations.

II. There are two LEAD referral paths: **Stop Referral and **Social Contact Referral**.**

A. Stop Referrals

Diversion by Stop Referral to LEAD means that a person who committed a criminal offense that could result in an arrest will instead be engaged by LEAD program staff (outreach and case management team) prior to booking and charging and any additional involvement with the judicial system.

B. Social Contact Referrals

LEAD will also accept referrals from officers making “Social Contact” with an individual. So far in the program, this has been the most effective option for LEAD program staff in assisting our community. A Social Contact referral can be initiated by LEAD Program Staff (Bel Air PD - LEAD Executive Officer) or a patrol officer. Staff are empowered to initiate a Social Contact Referral for individuals deemed to be at high risk of arrest, overdose, mental health crisis, homelessness, etc. Social Contact Referrals should not be used as the sole reason to initiate contact with the individual or enter an area.

Post-overdose referrals are considered Social Contact referrals. After following normal overdose response procedures, officers can offer LEAD services to overdose victims and their families. If willing to engage with the LEAD service provider, the provider will be in touch immediately to either respond to the scene or schedule a follow-up appointment at a time and location best for the individual or family.

Expanding the Heroin Coordinator Program, including for administrative expenses;

- Grant funding was received in 2021, 2022 and 2023 to cover 30+% of a new civilian position (LEAD Executive Officer) who is responsible for the LEAD program. A majority of the LEAD Executive Officer’s salary is funded through the police department budget.
- The Bel Air Police Department LEAD Executive Officer position acts as an Executive Coordinator that supports the Bel Air Police Department's Law Enforcement Assisted Diversion Program (LEAD). LEAD is a pre-booking diversion program that aims to improve mental health, assists those suffering from substance use disorder, and end the cycle of recidivism. The Executive Coordinator will be responsible for liaison duties with other governmental and non-profit partners of LEAD.
- In 2023 the program received new grant funding through the FY24 Comprehensive Opioid Use Site-Based Program (COAP). This has resulted in an additional partnership being fostered with the Governor’s Office of Crime Prevention, Youth and Victim Services (GOCCP) and the Office on

Mental Health Core Service Agency of Harford County; and the Klein Family Center, in Bel Air. As in previous grant funding, this source pays a portion of the LEAD Executive Officer Position. With this funding, the LEAD program has expanded to the jurisdictions of Aberdeen and Havre de Grace in Harford County, Maryland with the Klein Center acting as the hub for behavioral health services.

- It is anticipated that in 2025, the LEAD program will merge with the Harford County Co-Responder Program in include all of Harford County and involve response teams of law enforcement and behavioral health professionals who respond to calls for service with citizens suffering from mental health crisis.

(x) Research regarding and training for substance use treatment and overdose prevention, including for administrative expenses; and

- To support training and educational outreach efforts for staff to train other personnel on core components of the LEAD program and for substance use educational awareness for students.

II. PLAN PROBLEM STATEMENT *The problem statement section describes why the plan is needed and identifies the most significant issues, problems, trends, or opportunities that will be addressed by the Local Abatement Plan.*

During 2017, Town leadership began to recognize and feel the pain associated with an escalating opioid epidemic. Families, first responders, and health care providers were being deluged by a constant barrage of overdoses and deaths associated with the horrific epidemic. The number of overdoses and deaths had escalated to such a point that our municipality was on track to have more overdoses than other comparably sized municipalities. As the year ended the nightmarish statistics proved that our overdoses (repeat overdoses) had exceeded other jurisdictions in Harford County.

As the crisis escalated Town leadership, realized that it was our obligation to intervene and seek resolution. This involved much research for successful programs and collaboration with other leaders in the mental health, medical, and law enforcement fields throughout the country for successful overdose reduction efforts. After much deliberation, there was a resounding message that a multi-faceted approach was needed to achieve results. It was recognized that one of the most effective methods for combatting the opioid epidemic was to leverage partnerships between experts to address the issue. Each partner has their own level of expertise to bring to the table when addressing substance use disorders with those suffering from those disorders.

Our leadership then recognized that a partnership of this nature could be employed in the Town of Bel Air to engage each person suffering from substance use disorder and who had overdosed and to assist families of those that sustained overdose deaths.

The Availability of Narcan/Naloxone had a positive impact on reducing OD's at the end of 2018 and all jurisdiction experienced overdose reductions in 2019. A noted benchmark that supported the program's success was the fact that repeat overdoses were reduced. We also

noted that our unfortunate overdose ranking experienced amongst other jurisdictions during 2017 dropped to the lowest number of overdoses.

For years, law enforcement has been policing in the traditional fashion of arresting violators, booking those violators, prosecuting and then awaiting the court proceedings, the violator is either incarcerated or freed and/or receives probation as a result. There is little thought about whether the person needs behavioral health interventions/treatments, suffers from substance use disorders or whether economic factors played a role in the criminal act. When there is thought about those topics it is normally at the end of the traditional criminal justice process.

LEAD simply adds those considerations at the front of the criminal justice process and provides an opportunity for the violator to avoid another barrier to success, such as involvement with the criminal justice system. LEAD participants must engage in assessment and case management services with the LEAD Executive Officer.

The Town's operational plan was initially based on assisting those suffering from substance use disorder. However, the evolution of LEAD now also involves partnering with behavioral health professionals who provide ongoing case management for those who overdosed, those suffering from economic disparity (homelessness), those suffering from mental illness, etc.

It is anticipated that in 2025, the LEAD program will merge with the Harford County Co-Responder Program in include all of Harford County and involve response teams of law enforcement and behavioral health professionals who respond to calls for service with citizens suffering from mental health crisis.

III. PLAN GOALS AND OBJECTIVES *Program Goals and Objectives should define the central aim and principal goals of the Local Abatement Plan that will be addressed by the project activities, and clearly tie to the provisions of the legislation identified.*

Goals and objectives:

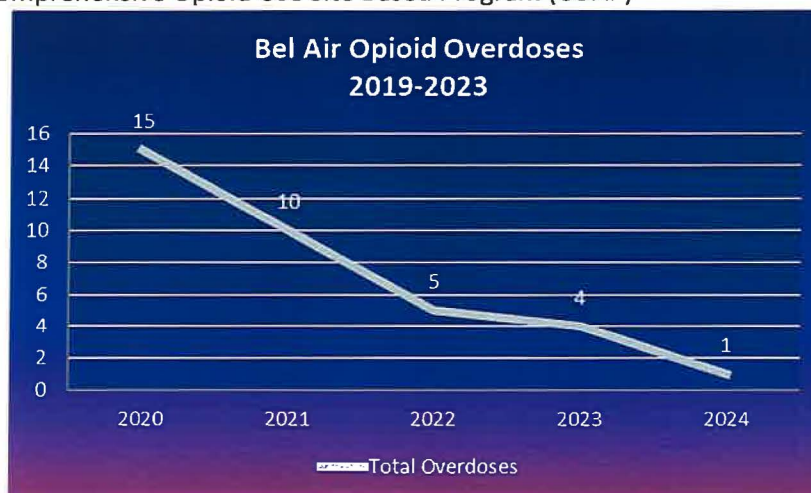
- Overall goals and objectives include: Continue to assess and evaluate the effectiveness of our program which has already contributed to a great reduction in the number of opioid-related overdoses and deaths. Secondly, the program has provided access to mental wellness case management for all of our participants, whether suffering from substance use disorder, mental illness or economic disparity (homelessness).
- Continue to support the "Heroin Coordinator Program" which is the equivalent of our LEAD Executive Officer position. Funding will be used to support this position and will be used for administrative expenses. Individuals suffering from addiction are often the same individuals assisted with homelessness and economic disparity factors. Resources and administrative support are often needed (food, housing assistance, clothing, identification allocation, etc.) to sustain these individuals and improve their living conditions which also improves chances for recovery opportunities.
- To provide funding for costs incurred when crisis beds and/or access to residential treatment as needed.

- To support training and educational outreach efforts for staff to train other personnel on core components of the LEAD program and for substance use educational awareness for students.

IV. PLAN PROGRAM MEASUREMENT/PERFORMANCE INDICATORS

What you will use to measure (a) the effectiveness of the plan's support of the selected Goal/Strategy, (b) how it fills a gap in the region, and (c) how it serves its intended demographic. These measures may be quantitative (numeric) and qualitative (descriptive). These performance measures must be reported on annually, by project and ORF provision.

- Data is frequently collected concerning program effectiveness: Number of individuals who receive services, what type of services are provided, number of overdoses, number of overdose deaths, number of training and educational efforts and data collected as a result of participation in the Comprehensive Opioid Use Site Based Program (COAP)



APPENDIX I

Law Enforcement Assisted Diversion (LEAD)

Person Reporting: Richard Carter

Reporting schedule is as follows: (Please mark reporting period with an "X")

☒	07/01 - 09/30: reports due 10/5
☒	10/01 - 12/31: reports due 01/5
☒	01/01 - 03/31: reports due 04/5
☐	04/01 - 06/30: reports due 07/5

	Q1	Q2	Q3	Q4	Total
Number of individuals diverted from arrest or criminal summons into	25	16	10		
Number of individuals receiving social referrals to the program	8	21	17		
Number of individuals who have not been in contact in last 30 days	5	4	6		
Number of individuals arrested for a new crime	1	0	0		
Number of individuals arrested for a violation of supervision	0	0	0		
Number of individuals admitted to the emergency room	1	2	0		
Number of individuals who experienced an overdose	0	0	0		
Number of individuals connected to permanent housing	1	12	2		
Number of individuals receiving MAT	1	1	0		
Number of individuals enrolled in ongoing behavioral health care	3	5	3		
Number of individuals connected with primary care physician	1	1	0		
Number of individuals connected with medical insurance	0	6	0		
Number of individuals connected with employment, training or education	0	1	0		
Number of individuals screened for and eligible who are receiving b	8	36	0		
Number of individuals identified as victims of crime	0	0	0		

Quarterly Summary Report

Provide a brief narrative assessment of the programs effectiveness thus far.

The brief narrative should include qualitative and quantitative evidence, as available, and highlight factors that the author considers to have facilitated or impaired the programs effectiveness.

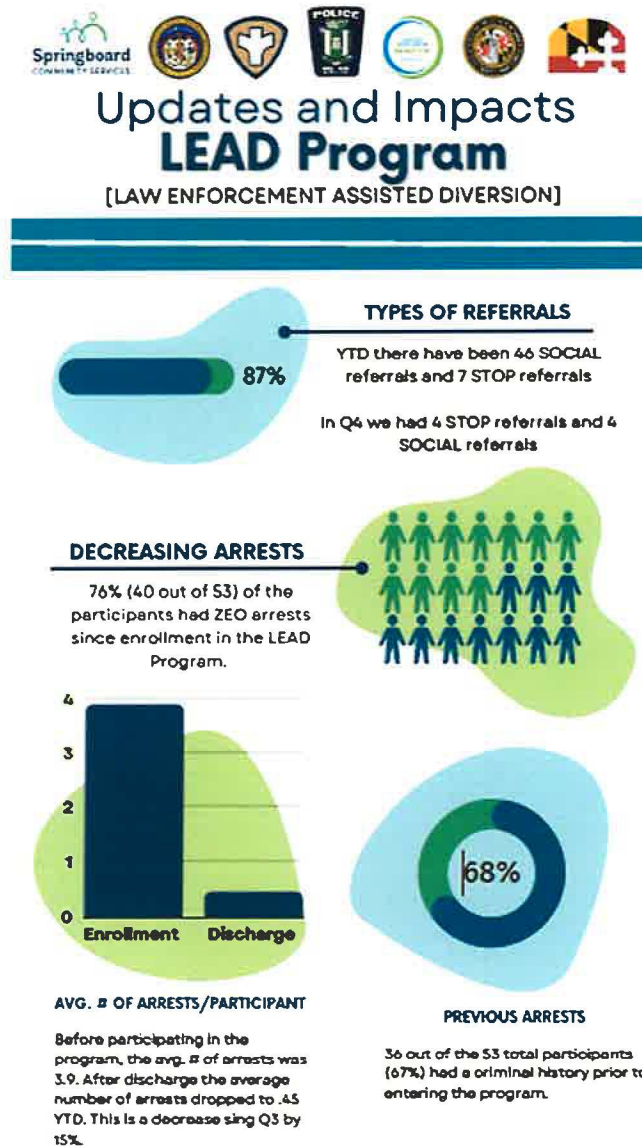
Please list any success and/or best practices developed through this program funded by the Governor's Office of Crime Prevention, Youth, and Victim Services.

Describe any barriers/challenges to implementing or completing any of the objectives. Include any corrective actions taken or planned to overcome the noted barriers (include timeline if applicable).
Are there any obstacles or barriers that could prevent you from expending all grant funds? Please include any requests for technical assistance, if needed.

Please explain the activities that have been planned for the upcoming quarter, include dates and a brief summary of each activity.

Describe, in general, the level of cooperation and collaboration between partner agencies affiliated with this project.

Please provide a detailed narrative describing how the quarterly performance measures report numbers are collected and what method or system is currently used to track them.



V. PLAN TIMELINE

Enter project information as necessary

Goal(s)	Key tasks/activities	Person(s) responsible	Progress Measurement	Begin date	End date
<i>Specific and measurable goals that are relevant signs of the effectiveness of the project's support of the selected Goal/Strategy, filling a gap in the region, and serving intended demographic</i>	<i>What are the steps you will take and tasks you will accomplish to achieve the goal</i>	<i>Who is responsible for the key tasks/activities</i>	<i>How will you measure success or completion of task/activity? Please provide list of measures that you will document to assess your own progress towards task/activity</i>	<i>When will the task/activity start?</i>	<i>When will the task/activity end and/or when will the goal be achieved?</i>

Goals: See above Item III

Key Tasks/Activities:

- Tasks that are already outlined to support the goals/objectives and for program success. Reduce/maintain low numbers of opioid overdoses and deaths, to support those suffering from substance use disorder and other symptoms related to substance use disorder/addictions (mental health, homelessness, economic disparity, etc.). Monitor number of individuals receiving services, monitor training/educational awareness activities, support collaborative efforts to continue expansion of LEAD/Harford County Co-Responder program.
- Continue to provide funding sources to support the "Heroin Coordinator Program" LEAD Executive Officer position.

Person(s) responsible: Chief of Police, Charles A. Moore

Begin Date: As soon as possible.

End Date: Unknown

VI. SPEND PLAN DESCRIPTION *Detailed explanation of planned expenses*

Spend plan could include any other innovative strategies described in Exhibit E – List of Opioid Remediation Uses. Our plan currently is concentrated on the below expenditure strategies that suits the needs of our population in need of assistance.

Spend plan will involve financially supporting the Heroin Coordinator/LEAD Executive Officer Position, current salary \$70,000.

Spend plan could also involve wrap-around services to individuals in recovery, including housing, transportation, job placement/training, childcare, personal needs (identification allocation). Purchases of items (administrative expenses/resources) that support the program needs, i.e., vehicle/transportation expenses for LEAD – expanded Co-Response team. Expenses involving in referrals to treatment or warm hand-off services for hospitals, and for other high-risk populations; access to crisis beds and residential treatment services for adults and minors; financial support for training and educational outreach efforts for staff; and financial support for substance use educational awareness for school students. Program advertisement to promote community participation and support

To the best of my knowledge, I certify that all the information provided herein is true and correct.

IX. AUTHORIZED OFFICIAL SIGNATURE:

Printed Name: CHARLES A. MOORE

Title: CHIEF OF POLICE

Date: 6/26/25

X. ADDITIONAL SIGNATURES

The signatures below serve to convey the coordination of other local entities or government partners involved in the local abatement plan. Additional signatures should be added as necessary

Signature: _____

Printed Name: _____

Title: _____